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1 Bioenergy beyond the German "Energiewende"-

2 Assessment framework for integrated bioenergy strategies

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24 Highlights:

- Today's bioenergy provision needs transformation to serve renewable energy systems

- With 29 criteria several bioenergy transformation pathways are holistically assessed

- Results show hot spots, where effort for a successful transformation is necessary

- Large bioenergy systems are more suitable for BECCS integration

- Small systems tend to show better social performance

30 Abstract:

31 To fulfil the ambitious greenhouse gas reduction targets in Germany requires a fundamental 32 transformation of the energy system. Accordingly, today's bioenergy value chains are faced with 33 substantial transformations to find their role in 2050's low carbon emission energy and supply 34 systems. In this regard, not only economic, environmental, and social aspects need to be taken 35 into consideration. The technology maturity, flexible energy generation and supply and the ability 36 to combine the technologies with CO₂ capture are relevant aspects for future bioenergy systems. 37 To evaluate appropriate options for a future energy system an assessment framework with 29 38 criteria was developed in form of an assessment matrix, and applied for several bioenergy 39 technology pathways. The results show much larger challenges for the implementation and transformation of 40 41 lignocelluse-based pathways, than of biogas-based ones. Trade-offs of the assessment criteria 42 are shown in a heat map. Results might support policy decision makers to develop and implement a long term bioenergy strategy and thus a successful transformation towards a 43 44 sustainable energy system 2050.

45 Keywords:

46 Bioenergy, Germany, renewable energy systems, bioenergy carbon capture and storage,

47 integrated assessment, climate policy

48 Abbreviations:

BECCS Bioenergy with carbon capture and storage, CHP Combined heat and power, GHG
Greenhouse gas, MRL Market readiness level, PtX Power-to-X, PV Photovoltaic, SDGs
Sustainable development goals

52 1 Introduction

53 Bioenergy is currently the most versatile among the renewable energy sources and provides 54 more energy than wind and hydro, solar and geothermal energy altogether combined [1]. It can be generated from agricultural and forest biomass as well as from biogenic residues and organic 55 waste streams and can be processed to solid, liquid and gaseous biofuels and finally used in 56 57 heat, power and transport sector (Fig. 1). The energy flow from the biogenic resources to the energy carriers in Germany for the year 2017 is shown based on the sectoral energy outputs in 58 combination with published data on the resources used and the efficiencies of the conversion 59 60 paths, taking into consideration the by-products and residues still have an significant energy 61 content (i.e. fermentation residues from biomethane and biogas contain 0.5 times the energy of 62 the gases produced while slops and press cake - the residues of bioethanol, vegetable oil and 63 other liquid biofuel production – contain the same energy as the energy carrier produced [2]). Biomass - both domestic and imported – was converted into 440 TWh primary energy and 231 64 65 TWh final energy. Forestry (including wood residues), primarily providing solid biofuels for the heating sector, and agriculture, mainly supplying biomass for gaseous biofuels in the power 66 67 sector and for liquid biofuels in the power sector, are the dominant sources of energy from 68 biomass in Germany.



Figure 1: Energetic biomass use in Germany in PJ; data for 2017 based on AGEB [3], AGEE [4], BLE [5], BNetzA [6], DBFZ [7, 8, 9], DENA [10], StBA [11-13]. By-products are any material that is fed into material usage-paths. Energy losses are not depicted.

70 Fulfilling the ambitious greenhouse gas (GHG) reduction targets in Germany requires a 71 fundamental transformation of the energy system. The future contribution of biomass in the 72 German energy system is discussed controversially: Existing long term scenarios highlight 73 bioenergy in all three sectors, heat, power and transport [14]. Despite the high relevance and 74 potential of carbon capture and storage combined with bioenergy (BECCS), reported by IPCC 75 [15], the revised national energy scenarios do not include that alternatives and additional option 76 which might also influence the role of bioenergy in the longer term [16, 17]. However, biomass 77 can only cover a limited share of the German energy demand by the longer term: If unexploited 78 potentials from timber residues, cereal straw and animal excrements were tapped and primary 79 energy consumption was reduced to 2 PWh/a by 2050, as targeted by the federal government, 80 residues and waste materials could provide 13 to 17 % of final energy [18, 19]. To unlock this 81 potential, pre-treatment will be necessary, i.e. homogenisation of different gualities, reduction of 82 pollutants, removal of contaminants, and increasing the energy density, which usually makes 83 waste materials more costly and more complicated to process than using forest wood or energy 84 crops [20]. Additional bioenergy from forest and agricultural lands by more intensive harvesting or purpose grown plants are related to certain risks, i.e. on land use change and carbon loss, 85 which can be reduced in international agreements or sustainable supply chain certification [21]. 86 87 A coherent bioenergy policy must ensure that bioenergy use has no negative social and 88 environmental consequences, and makes the greatest possible contribution to climate change mitigation. Sustainable Development Goals (SDGs) of the United Nations [22] and the Global 89 Bioenergy Partnership (GBEP) [23] are two globally guiding initiatives that underline the 90 importance of considering all dimensions of sustainability. 91

92 Taking all those demands and constrains together, today's bioenergy provision chains in 93 Germany are faced with substantial transformation challenges to find their role in 2050's low 94 carbon emission energy and supply systems: not only economic, environmental, and social 95 aspects need to be taken into consideration. Also, the availability of new technologies, flexibility 96 within the energy system and the possibility to combine the technologies with CO₂ capture are 97 relevant aspects for future bioenergy systems.

- 98 Against this background, the aim of this work is to develop an assessment framework that
- supports the design of future long-term bioenergy strategies in 100% renewable energy
- 100 scenarios by touching upon a transparent and inclusive sustainability approach.

101 2 Material and methods

102 2.1 Overview on the approach

103	To develop an integrated assessment framework for current and future bioenergy utilisation
104	pathways in Germany the following approach was taken:
105	1. Selection of bioenergy technologies that represent the relevant
106	utilisation pathways for 2018 and 2050 including a reference
107	systems for the assessment
108	2. Definition of criteria and indicators to achieve a comprehensive
109	evaluation
110	3. Creation of an evaluation scale for each indicator with five colour
111	ratings (traffic light system)
112	4. Summarising the results in holistic, comprehensible matrix.
113	2.2 Representative bioenergy technology pathways
114	The focus on the assessment was on biomass by-products, residues and wastes, which are
115	considered as the robust resource potential for bioenergy [19, 24]. The raw materials regarded
116	were fermentable waste and lignocellulosic material as these are likely to continue to offer the
117	greatest potential in Germany for producing bioenergy in the future. The technologies selected
118	for 2018 are the currently prevailing utilisation concepts biogas combined heat and power (CHP)
119	and wood combustion for mainly domestic heating. The 2018 processes were based on the
120	status quo of mature technologies, with typical resource input, conversion efficiencies and
121	average use of heat and other by-products [9, 25]. System designs and system boundaries are
122	shown in Figure 2.



124 Figure 2: Examined transformation pathways and their system boundaries.

125

123

The technologies selected for 2050 included the gradual enhancement of the technology used 126 127 today (CHP from biogas and CHP from lignocellulosic material) and a technology that is likely to gain in importance in the future and which would provide fuel for the transport sector 128 129 (biomethane and synthetic fuels from biorefineries by biomass-to-liquids for transport). Prospective best practice sample plants were determined for the 2050 technologies as described 130 by Thrän et al. [26] and Millinger et al. [27]. For example, the annual production of the biogas 131 CHP plant is lower in 2050 than in 2018 since the electricity is generated on a demand-oriented 132 133 basis in times when wind and solar power is not available, and can provide flexible ratios of heat 134 and power. One plant with the same installed electrical capacity therefore will require less 135 biomass in 2050 than it did in 2018.

136 Also, the alternative energy provision plants (reference systems), to which the bioenergy 137 systems are compared, are local or regional concepts and differ between 2018 and 2050: in 138 2018 the reference systems are fossil dominated, in 2050 they are renewable: A natural gas-139 fired CHP plant was used as the reference technology for the 2018 biogas CHP plant. In 140 contrast, as reference technology for the 2050 CHP plants a technology mix for the generation 141 of CO₂-free electricity and heat based on demand was selected: Demand-driven power 142 generation is provided by wind power and photovoltaic (PV) systems in combination with short-143 term storage (batteries) and long-term storage with chemical energy carriers (power-to-X (PtX)) 144 [28]. Heat is provided by heat pumps using heat from groundwater or air and run by wind power 145 and PV electricity. The production of synthetic methane using power-to-gas from wind and PV 146 electricity was used as the exemplary reference system for the 2050 biomethane plant; the 147 reference system for the supply of liquid fuels to the biorefinery is the production of synthetic fuels in a PtX plant (e-fuels). 148

149 2.3 Definition of criteria

150 As relevant assessment dimensions the economic, environmental and social aspects were taken 151 into consideration, but also technology, energy system integration, and compatibility with CO₂ 152 capture related aspects. The work was conducted as part of the project "Energy systems of the 153 future (ESYS)", an initiative of the German Academies of Sciences, which develops policy 154 options for the German energy transition. An interdisciplinary expert group developed the 155 different criteria and indicators in a three-round discussion process within the working group 156 bioenergy, involving thirteen scientists from the fields of engineering, economics, ecology, 157 geosciences, climate science, social and political sciences. Details on the working group and the 158 project ESYS are given in [18]". The evaluation process was carried out in consensus among the 159 experts. Figure 3 gives an overview of all the criteria generated by the expert groups. The criteria 160 and their indicators will be explained below.



- 162 Figure 3: 6 criteria dimensions and the 29 criteria derived for evaluating bioenergy technologies.
- 163

164 2.4 Evaluation scales

165 For all indicators target functions were defined and the assessment was conducted using a traffic

166 light system. There are five colour ratings: dark green, light green, yellow, orange and red. Green

167 means that the technology largely meets the target system of the criterion, red means that the

technology does not meet the criterion. Depending on the target dimension the criterion is

169 determined by target values or by comparison with the aforementioned reference system.

170 Target functions are described in absolute values, if quantitative numbers for the targets are

available. This is especially the case for technical, systemic and CO₂ capture related aspects

172 were included.

173 For other criteria, namely for environmental and economic aspects, the target function is

described in relative values (i.e. that the bioenergy technology performs better than the reference

- system). Yellow means that the bioenergy technology and the reference system meet the
- 176 criterion to the same extent, green means a better performance, red a worse performance; for
- 177 2018 and 2050 different reference systems are selected (see figure 2).

The results of the assessments is presented in an assessment matrix with coloured fields. For some criteria the evaluation does not lead to a clear result, then more than one colour is given in the assessment matrix. If the information is not sufficient to come to an evaluation, the fields are coloured in grey.

182 2.4.1 Technical criteria

183 The criterion **resource efficiency** addresses two aspects: the efficient energetic use of the 184 resources used in the plant and the coupling capabilities, i.e. material efficiency in the form of cascading or parallel provision and use of non-energy products such as nutrient recycling and 185 CO₂ use. Availability of the technology is used to assess the extent to which a technology is 186 187 commercially available on the market; it is described by the manufacturing readiness level 188 (MRL). Another very relevant aspect for the use of a technology is the **infrastructural need for** 189 energy and auxiliaries supply to run the plant, like pipelines for natural gas or hydrogen. Here 190 the question is addressed, whether a suitable infrastructure already exists, or if it has to be 191 created first. The criterion raw material base of a technology addresses the diversity (number of 192 different types) of resources that can be used by a technology, considering also the related effort 193 needed to tap these resources and make them available for use. A broad raw material base 194 allows a technology to be used more diversely, may provide higher production capacities, and 195 reduces the risk of dependencies. The assessment is done by absolute values.

196 2.4.2 Systemic criteria

197 The criterion **system service** is intended to describe a technology's potential to close the gaps 198 in the energy system expected in the year 2050 and thus contribute to the security of supply by providing services which other carbon-free technologies cannot provide (without high costs). 199 200 Clear target values can be defined and the assessment is done with absolute values. The 201 criterion infrastructure utilisation addresses the infrastructure requirements or the 202 infrastructure compatibilities to transport and systemically integrate the bioenergy. This applies to 203 both the infrastructural integration for procuring the raw materials and to the transport of the 204 generated (energy) product. The target is to be able to use existing infrastructure where 205 possible. **Multifunctionality** indicates the extent to which flexible use of the generated products

as energy carrier and advanced biobased material is possible. It is important to note that, for
there to be a high system contribution, it must be deployable in all energy sectors (electricity,
heat, fuels) as well as for material use.

209 2.4.3 Environmental criteria

For the environmental assessment, six criteria have been selected. These criteria do reflect the most prominent topics in the well-established debate regarding the sustainability of bioenergy [29-31].

213 In the discussion on the sustainability of bioenergy, the question of land use or land 214 requirements is often a central element [32, 33]. For this reason, the land requirement criterion 215 reflects the ratio of land use to energy yield. The various land requirements of the technology 216 pathways discussed here (or their raw materials) and the possible future design of cultivation 217 systems can be used to identify any differences between the pathways. Another intensively 218 discussed criterion is the risk of **biodiversity loss** [34, 35]. In particular, the intensity of 219 cultivation, the use of pesticides and the size of the intake radius of the conversion plants are 220 important parameters for assessing the risk. Beside these local risks, climate change is a severe 221 global risk for biodiversity which is not included here. Additional typical environmental 222 performance of criteria from life cycle assessment (LCA) are evaluated in comparison with 223 alternative options to provide renewable energy in the future (reference system): GHG 224 emissions or emission reductions are a key parameter for estimating the potential of the various 225 technologies to contribute to the climate protection goals of the energy system. Here, depending 226 on the demands placed on the climate protection goal, it is assumed that the energy system in 227 2050 will largely be GHG-neutral in order to achieve the German targets for the reduction of 228 GHG emissions. Non-GHG emissions mainly include aspects such as acidification and 229 eutrophication. These criteria are relevant assessment parameter, especially with regard to 230 existing connection points to agricultural production systems and corresponding inputs of 231 nutrients. **Particle emissions** are a relevant assessment parameter, especially with respect to 232 potential local effects, for example impact on human health. The cumulative energy demand 233 aggregates the energy balance, i.e. the renewable and non-renewable energy used to provide

the bioenergy via the respective pathway. In addition to the question of "energy efficiency", thedistribution of renewable and non-renewable energy is of particular interest.

The overall assessment of the pathways analysed was based on a structured discussion amongst the members of the respective working groups, using available literature sources and studies. A more detailed description of the criteria evaluation for the respective pathways is included in the supplementary materials.

240 2.4.4 Economic criteria

241 On business level, overall **energy generation costs** and raw material costs are chosen as 242 indicators. Raw material costs and fuel costs respectively are included in the calculation of 243 energy generation costs, but are assessed separately due to the high importance of raw 244 materials in the use of biomass. **Macroeconomic aspects** are described by using the indicators 245 value added and employment, considering only the domestic share. External costs on the other 246 hand were not included in the economic criteria as impacts on human health and the 247 environment are covered by the environmental and social criteria. An additional monetary 248 assessment of damages in other dimensions would therefore distort the evaluation. For the 249 economic criteria described above the traffic light system is applied by comparing bioenergy 250 technologies with the reference system. For the criterion regional economic effects, the 251 potential of a bioenergy technology to create added value and employment effects at the 252 regional level was considered in absolute terms for an average region. Here, the plant 253 technology and size as well as its design at the location (e.g. inclusion of regional stakeholders 254 in operating and financing the plant) are of particular importance. This results in the need for a 255 case-by-case assessment, rather than the comparison to a reference technology, however the 256 potential effects can be estimated.

257 2.4.5 Social criteria

The social criteria of a sustainable bioenergy strategy include public acceptance [36], as well as aspects that generate acceptance of the selected bioenergy technologies [37]. These criteria also consider, that beliefs play a role and those do not always have to correspond to the actual

situation. Therefore, moderation and communication are key issues [38]. If nothing else is stated,
for social indicators the traffic light system was applied for absolute assessment categories.

263 The criterion **equitable distribution** reflects perceived justice of project outcomes (which can be 264 monetary or non-monetary) in a region, i.e. which stakeholders can participate and benefit 265 economically or otherwise - the local community, affected community, affected population, etc. 266 [39]. Thus, the perception can be seen on the three dimensions intrapersonal, interpersonal and 267 intergenerational distributive fairness, and is considered to be more positive if the perceived 268 benefits (mostly regional) have the potential to a variety of stakeholders. Autonomy addresses 269 the degree of energy self-sufficiency, which is reflected in the potential for regional self-270 sufficiency or individual self-sufficiency. This aspect repeatedly plays a key role in discussions 271 concerning a (de)centralised energy system and corresponds to a basic need. The **risk** 272 evaluation criterion examines the stakeholder's assessment of the operation and location of a 273 power station as well as the hazards associated with possible transport and includes for example 274 potential impacts on human health and physical integrity. The assessment takes into account the 275 raw materials used, the product and, where necessary, the type of transport. **Transparent** 276 decision processes includes the need for process management on regional and national scale: 277 regional planning processes include the design of formal and informal participation procedures 278 which are important in terms of the perceived fairness of procedures (i.e. how fair the planning 279 processes are deemed to be) [40]. The same applies to a national dialogue process, where this 280 is yet to be implemented for a sustainable bioenergy strategy. Regardless of the choice of 281 technology options, is imperative to ensure that a good option is not rejected simply because 282 stakeholders were not involved [41]. This can only be assessed on a case-by-case basis 283 because they do not relate directly to the technology; this is why the options for a general 284 assessment are limited and no colour rating is done. The criterion (ethical aspects 285 surrounding the) raw material evaluates the raw material's potential to compete with food as 286 well as other aspects such as the potential use of genetic engineering, land use requirements 287 and associated landscape change. The criterion acceptance of a technology means that the 288 technology is generally positively perceived by the population (acceptance) which can affect 289 supportive actions (active acceptance). Other acceptance-related social criteria are also taken

into account in the assessment. Finally, health impairment describes the concern that
 emissions such as noise, odours and particulates can cause health impairments and is assessed
 in comparison with the reference system.

293 2.4.6 Potential for CO₂ capture

The last dimension of the assessment is the future integration of CO_2 capture in the bioenergy technology concept. The focus is on capture at the plant site, the following up processes compression, transport and storage of CO_2 are not included as they are not dependent on the respective bioenergy technology as such and have been examined in other publications [42-45].

298 The **removal capacity of the individual technology** describes the amount of CO₂ that can be 299 removed annually from one plant using the specific technology and conversion capacity under 300 evaluation. It provides no information about the comprehensiveness of the capture. The removal 301 capacity is calculated based on typical conversion rates and CO₂ outputs of the different 302 bioenergy technologies. The criterion technical effort for integrating CO₂ capture evaluates 303 the potential for integrating CO_2 capture into the plant concepts and uses the indicator of the CO_2 304 concentration in the process streams of the bioenergy plant. Also, the size of the plant plays an 305 important role, as biomass processing capacities increase, the efforts related to the input 306 material or product quantities go down due to economies of scale. This also widely applies to 307 energy consumption and costs (following two criteria): Additional energy demand for CO₂ 308 separation describes the effects from separating CO₂ using energy-intensive scrubbing 309 processes and the compression of the gaseous CO₂ into a transportable liquid and is expressed as a proportion of product energy (which is also a measure of a reduction in efficiency over a 310 311 process without CO₂ capture). The criterion additional costs for CO₂ capture accounts for the 312 technical and energetic requirements involved in CO₂ removal expressed by their relative share 313 of the total investment of a plant. The size of the plant is the largest influencing factor when 314 estimating additional costs for CO₂ removal. Differences due to retrofitting compared to the 315 construction of a new plant with integrated CC-system are not taken into account. The criterion 316 maturity for the commercial use of CO₂ capture uses the MRL (manufacturing readiness 317 level) to assess actual and expected market availability. The criterion potential for complete

- 322 estimates are based on simplified reaction equations and idealised assumptions described in
- 323 Thrän et al. [46].

324 3 Results of the Evaluation

325 3.1 Evaluation matrix

By applying the assessment framework to the specific bioenergy technology pathways an evaluation matrix was developed, which is shown in figure 4-1 and 4-2. The criteria are summarised in rows, the columns include the assessed energy concepts for 2018 (first 2 columns) and 2050 (last 4 columns). The results illustrate where trade-offs concerning the different criteria occur, when focussing on one or the other option over time. This allows for a holistic evaluation of technology options.

Technology pathways			2018		2050			
lecthology pathw	ays		Biogas CHP	Wood heat	Biogas CHP	Biomethane	Wood CHP	Wood refinery
Criteria	Indicators	то						
Technical criteria								
Ressource efficiency	Overall efficiency	A♠	≥ 70 % (no specific heat use)	85 – 95 % sometimes higher	≥ 80 %	≥ 80 %	≥ 90 %	≥ 80 %
	Coupling capability (CO ₂ , nutrients,)	A♠	limited: no CO ₂ use, but nutrient recycling	no, however nutrient recycling possible	given: low level of CO ₂ use and nutrient recycling	extensive: CO ₂ use and nutrient recycling	very limited: CO ₂ use possible	given: CO ₂ use possible, electricity
Availability of technology	Market maturity (MRL)	A♠	MRL 10	MRL 10	MRL 10	MRL 10	MRL 10	pilot plant operation (MRL 7-8)
Infrastructure for energy/auxiliary	Suitability of cur- rent infrastructure	A♠	infrastructure can be fully utilised	infrastructure can be fully utilised	infrastructure can be fully utilised	infrastructure can be fully utilised	infrastructure can be fully utilised	synergies with refineries can be utilised
Raw material base	Diversity (& effort) of input biomass	A♠	broad spectrum possible raw materials	broad spectrum possible raw materials	broad spectrum possible raw materials	broad spectrum possible raw materials	broad spectrum possible raw materials	broad spectrum possible raw materials
Systemic criteria					<u> </u>			1
System service	Potential to sup- port REs in 2050	A♠			flexible generation of heat & electricity	flexible generation of fuel, heat & electricity	flexible generation of heat & electricity	fuels for specialty applications (jet fuel!)
Infrastructure utilisation	Supply channels of raw materials	A♠	infrastructure can be fully utilised	infrastructure can be fully utilised	infrastructure can be fully utilised	adaption/expansion of infrastructure needed	f infrastructure can be fully utilised	infrastructure can be fully utilised
	Distribution of energy products	A♠	extensive expansion needed (heat grids)	infrastructure can be fully utilised	extensive expansion needed (heat grids)	infrastructure can be fully utilised	extensive expansion needed (heat grids)	infrastructure can be fully utilised
Multifuncionality	Use in all energy sectors is possible	A♠	use in electricity and heat sector, fixed ratio	use in only one energy sector possible (heat)	use in electricity and heat sector, fixed ratio	all energy sectors and as a material	use in electricity and heat sector, fixed ratic	all energy sectors and as a material
Environmental crit	teria							
Land requirement	Land use over energy yield	R♥	higher than reference, due to ECP	equal to reference, due to use of residues	higher than reference due to ECP	higher than reference due to ECP	lower than reference, due to very efficient use of residues	higher than reference due to ECP
Biodiversity loss	Biodiversity risks from ECP and infrastructure	R♥	higher than reference, due to current ECP	equal to reference, due to use of residues	equal to reference, when ECP in small scale and eco-friendly	higher than reference, due to ECP even with eco-friendly product.	equal to reference, due to use of residues	higher than reference, due to ECP even with eco-friendly product.
GHG emissions	GHG emissions	R♥	lower than reference, due to fossil fuel substitution	lower than reference, due to fossil fuel substitution	higher than reference, due to soil-borne emissions*	equal to reference, when ECP offsets soil- borne emissions*	equal to reference, when residues are used*	higher than reference, due to soil-borne emissions*
Non-GHG emissions	Eutrophying/acidi- fying emissions	R♥	higher than reference, due to fertiliser use for ECP	higher than reference, due to harvest, supply, transport, conversion	equal to reference, when nutrient applic. for ECP is optimised*	equal to reference, when nutrient applic. for ECP is optimised*	equal to reference, when conversion pro- cesses are optimised*	equal to reference, when nutrient applic. for ECP is optimised*
Particle emissions	PM10 emissions	R♥	lower than reference, due to CHP efficiencies	equal to reference in modern heat plants	equal to reference, when incineration is optimised*	equal to reference, when incineration is optimised*	equal to reference, when incineration is optimised*	equal to reference, when incineration is optimised*
Cumulated energy demand	Sum of primary energy input	R♥	lower than reference, by providing RE power & heat	lower than reference, by providing RE heat	slightly lower than reference, due to by- product use*	slightly lower than reference, due to by- product use*	slightly lower than reference, due to by- product use*	slightly lower than reference, due to by- product use*

			2018		2050			
Technology pathways			Biogas CHP	Wood heat	Biogas CHP	Biomethane	Wood CHP	Wood refinery
Criteria	Indicators	то						
Economic criteria								
Energy generation costs (business level)	Energy generation costs	R♥	higher than reference (fossil CHP plants)	higher than reference (oil-fired boiler)	depending on costs for reference (energy storage and coupling)	expected to be lower than reference (Power-to-Gas)	depending on costs for reference (energy storage and coupling)	expected to be lower than reference (eFuels)
	Fuel and raw material costs	R♥	higher than reference (natural gas)	lower than reference (heating oil)	reference is a fuel free system	reference is a fuel free system	reference is a fuel free system	reference is a fuel free system
Macroeconomic aspects	Domestic share of employment	R♠	higher than reference (educated guess)	higher than reference, due to plant building & operation/supply	higher than reference, due to labour at the plant/biomass supply	, higher than reference due to operating the plant/biomass supply	, higher than reference due to operating the plant/biomass supply	, higher than reference, due to operating the plant/biomass supply
	Domestic share of value added	R♠	higher than reference (educated guess)	higher than reference, due to use of regional resources				
Regional economic effects	Potential for value added/employment at the regional level	A♠	small scale plants across the country	small scale plants across the country	small scale plants across the country	medium scale biogas plants in many regions	small scale plants across the country	larger plants at only few sites, regional biomass provision
Social criteria								
Equitable distribution	Number of benefitting stakeholders	A♠	several different stakeholders	many different regional stakeholders (SMEs!)	several different stakeholders	only a specific group of regional stakeholders	several different regional stakeholders	centralised plants rule out positive effects
Autonomy	Regional and individual self- sufficiency	A♠	very possible	very possible	very possible	regional possible, on individual level difficult	very possible	centralised plants rule out positive effects
Risk evaluation	Subjective perception of risk	Α♥	deemed risk free, except gas related risks	deemed risk free for individual use	deemed risk free, except gas related risks	deemed risk free, except gas related risks	deemed risk free, except gas related risks	small risks deemed in production, transport & use
Transparent deci- sion processes	National dialogue; Regional planning	1	no colour rating, due to need for case-by-case analysis					
Raw material (ethical aspects)	Ethical reservations of resource use	A♥	social reservations on food-vsfuel, genetic engineering, land use	quantities for use at household level are of low reservation	slightly to non-critical, due to use of waste, residues & "bio"crops	slightly to non-critical, due to use of waste, residues & "bio"crops	slightly to non-critical, if sustainable and cer- tified biomass is used	, high wood demand conflicts with emotio- nal weight of forests
Acceptance	Different factors (see criteria above)	A♠	positive, except for raw material issues	positive, due to characteristics of influencing factors above	positive, due to regional effects, raw material dependent	no contribution to equitable distribution and autonomy, raw material dependent	raw material depen- dent (design and choice); positive as to first 3 factors above	critical, due to nega- tive equitable distri- bution, autonomy and raw material used
Health impairments	Occurrence of health impairments	R♥	comparable to reference (fossil CHP plants)	comparable to reference (oil-fired boiler)	comparable to reference, if reduction is achieved	comparable to reference (power-to-gas)	comparable to or worse than reference (multi-system)	comparable to reference, if reduction is achieved
Potential for CO ₂	apture							
Removal capacity (at a single plant)	kt of CO ₂ per year	A♠	1-10 kt/a; calculated for 1 Nm³ CH ₄ /h	< 1 kt/a	1-10 kt/a; calculated for 1 Nm³ CH ₄ /h	1-10 kt/a; calculated for 2 Nm³ CH ₄ /h	< 1 kt/a	100-1000 kt
Technical effort for integration	CO ₂ concentration in gas	Α♥	< 20 %	< 1%	< 20 %	CO ₂ is already captu- red in the process	10-20 %	CO_2 is already captured in the process.
Additional energy demand	% of product energy	A♥	< 20 %	> 50 %	< 20 %	< 20 %	> 30 %	< 20 %
Additional costs	% of total investment	A♥	> 30 %	> 50 %	> 30 %	< 20 %	> 50 %	< 20 %
Maturity for commercial use	Market maturity (MRL)	A♠	MRL 9	MRL 4-5	MRL 9	MRL 10	MRL 9	MRL 10
Potential	CO ₂ capture rate and related effort	A♠	complete capture with increased effort	complete capture with significant effort	complete capture with increased effort	complete capture with little effort	complete capture with significant effort	complete capture possible

Figure 4: Evaluation matrix. For each criteria dimension there are criteria with their associated indicators. A column for target orientation (TO) denotes whether evaluation is made based on absolute data (A) or comparison with the reference system (R) and if a high (□) or low (□) indicator is the target for a positive evaluation. The evaluation ranges from positive to negative with a range of 5 colours (green, light green, yellow, orange, red). * Assumption for evaluation in 2050: GHG-neutrality, optimised conversion processes, adopted optimised ECP. MRL: Market readiness level. RE: regenerative energy. ECP: energy crop production.

340 3.2 Explanation of the evaluation results

341 3.2.1 Technical criteria

The technologies considered here are, for the most part, technically mature and already available on the market and can build on infrastructure for energy and auxiliaries. Only the woodbased biorefinery has not yet been established on the market as commercial process. All of the technologies defined for 2050 allow for an efficient use of resources by expected technical adaption and improvements based on ongoing research and development activities with overall efficiencies of at least 80 %.

348 3.2.2 Systemic criteria

349 All the technologies under consideration can meaningfully contribute to the future supply of 350 energy. With a view to 2050, fuel production in the biorefinery and the production of biomethane, 351 which can be used flexibly in all sectors to replace natural gas, are of greater value to the energy 352 system than electricity and heat production. Particularly for the latter development pathways, the 353 expansion of heating networks is an important prerequisite for good systemic integration. If these 354 pathways are to be pursued further, an overarching energy policy is required that focuses on the 355 expansion of heating networks. In contrast, the infrastructures for biomethane and biofuels are 356 already in place.

357 3.2.3 Environmental criteria

358 In general the bioenergy concepts defined for 2050 are based on either combinations of residues 359 and wastes or on innovative and more dedicated feedstock. Due to this shift in the resource 360 base, the assessment showed a quite positive development regarding to criteria such as land 361 requirements, biodiversity and non-GHG emissions. The discussion of the GHG implications 362 from the various bioenergy concepts and the reference concepts assessed here shows that the 363 main drivers for this criterion exist in the areas of agricultural production (application of nitrogen 364 fertilisers) and the use of process energy (along the entire process chain). Anaerobic 365 fermentation can also lead to methane emissions from the biogas/biomethane plant. Positive 366 drivers include potentially reduced emissions in the agriculture sector through avoided emissions

367 from slurry storage as well as possible carbon sequestering effects when innovative crop rotation 368 is used in biogas production in 2050, which for example support carbon accumulation and avoid 369 or reduce soil-related emissions. It is also assumed, that processes for incinerating and 370 converting biomass will be further optimised throughout the timeframe of 2050. With regard to 371 the cumulative energy demand we will assume a full transformation from fossil to renewables. 372 Furthermore, our pathway selection and optimisation will allow for a more efficient and complete 373 utilisation of by-product and waste streams. This development might influence the outcome for 374 the criteria of the cumulative energy demand. Nevertheless, the bioenergy technologies of the 375 future are equal or worse compared to the reference systems. In conclusion, the results show 376 clearly that technical and management effort is necessary to control the environmental effects all 377 along the value chain.

378

379 3.2.4 Economic criteria

380 The economic criteria also show changing challenges between 2018 and 2050: Today's energy 381 generation costs of biogas technology are higher than fossil references, while small scale 382 biomass combustion is competitive. The economic efficiency of bioenergy in the future energy 383 system is highly dependent on the development of costs for technologies such as batteries, 384 power-to-gas and power-to-fuel up to the year 2050. Those can provide similar products and will 385 therefore directly compete with bioenergy technologies. Energy scenarios for 2050 indicate lower 386 energy production costs for biomethane compared to renewable methane via power-to-gas [28, 387 47]. However, there is high uncertainty with respect to technology development, pathways 388 chosen towards 2050 and the associated decrease in costs. Compared to a reference system 389 without fuel or raw material costs, operational risks of bioenergy plants associated with 390 fluctuating raw material prices are estimated to be significantly higher in 2050. With regard to the 391 domestic share of employment, bioenergy technologies in 2050 are expected to generate higher 392 effects compared to the reference system, due to the higher intensity of labour linked to 393 operating the bioenergy plants and the employment caused by biomass provision [48]. In terms 394 of the manufacture of plants and components, however, the domestic share of the effects is

highly dependent on the future development of the related industries in Germany. In addition,
there was no sufficient information for an evaluation of the domestic share of value added in
2050.

398 Plant size is a crucial aspect when it comes to the potential for regional value added and 399 employment. Decentralised plant concepts are implemented widely distributed throughout 400 Germany and are therefore highly likely to exist in an average region. The likelihood, that small 401 plants are financed and operated by a large number of different, generally regionally anchored 402 players, and that the biomass is provided locally is high. Decentralised plant concepts thus offer 403 value added and employment potential in a comparatively high number of regions. With central 404 plant concepts (wood-based biorefinery), the value added and employment effects are 405 concentrated on a smaller number of stakeholders and plant locations. Transitioning from 406 decentralised to large-scale bioenergy technologies would therefore be associated with a change 407 in provision concepts and the involvement of stakeholders.

408 3.2.5 Social criteria

Continuing the trend, this dimension also shows a clear relation to technology scales: The criteria "autonomy", "equitable distribution" and "acceptance" were positively assessed for all technology pathways except two future technology paths, biomethane as a natural gas substitute and wood-based biorefineries, where those are deemed to be critical. As a consequence, particular attention should be paid to the concrete design of these options. Additionally, they should be closely coordinated with the population when choosing one of these pathways, so that an acceptable implementation can be developed.

Other social criteria depend more on technical characteristics: The risk evaluation of the technology pathways is generally positive, beside a principal risk perception associated to gas utilisation, caused by implicit associations for the individual non-visible but principally explosive substance. Ethical aspects of raw materials are rated critically for "biogas CHP 2018" and "woodbased biorefinery 2050", because of societal discourses on food-vs.-fuel, genetic engineering, land use conflicts related to CHP 2018, and potential conflicts resulting of high wood demand in terms of wood-based refinery competing with the frequently stated emotional weight of forest in

society [49, 50]. The other technology pathways indicate the actual design is very important and
will continue to be a sensitive issue in future developments. For health impairments, when
compared to the reference systems, in all future options the yellow category is assessed, and it
is stated, that effort is necessary to realise the necessary particle emission reductions. This is in
line with the findings of the environmental assessment.

In addition to the pathway-related criteria above, a transparent communication in planning and
permitting procedures as well as the traceable embedment in an overall energy transition
strategy through public dialogue is a crucial context factor.

431 3.2.6 Potential for CO₂ capture

In all technologies considered, CO₂ can be, in principle, separated from the biogas, combustion
flue gas and raw synthesis gas.

In practice, CO₂ capture in actual wood combustion units is very difficult, due to the small scale
and the low CO₂ concentration in the process gas (combustion flue gas): all indicators are orange to red. No commercial technology is currently commercially implemented, e.g. for 10 kW
wood-based heat generation. In principle, existing technologies can be applied here, but the
technical effort seems to be extremely high in proportion to the processing capacity of the plants.

In contrast, the wood based biorefinery is most promising: CO_2 from a synthesis gas biorefinery can be captured to varying degrees. Roughly, about half of the carbon contained in the feedstock can be obtained as a synthetic fuel and about >90 % of the formed CO_2 (by oxygen blown gasifier and water-gas shift reaction) can be captured after gasification. When hydrogen is the main product, all carbon is obtained as CO_2 in a concentrated form with low energy and cost effort and technologies being commercial available from synthesis gas production from fossil feedstock.

In the case of biomethane production, capturing CO₂ when upgrading biogas into biomethane is
also commercially available (i.e. gas scrubbers), and it is therefore feasible that production
capacities will be developed alongside this. During the production of fuels or biomethane, part of
the carbon remains in the product. Therefore, only the amount of CO₂ generated during the

- production of these energy sources can be separated. Complementary, the CO₂ generated by
 clean methane combustion could also be captured and thus almost complete removal of CO₂
 throughout the entire process chain (from 40 to almost 100 %) could be achieved.
 In the biogas CHP plant, capturing CO₂ from biogas could be integrated in the same way as in
 the production of biomethane, but smaller plant scale requires more technical and economic
- 456 capturing this CO₂ would be more difficult as it is more diluted. For economic effort the
- 457 performance is not better than the smaller heat producing wood burning plant because the size
- 458 of the plant is with regard to the existing carbon capture units not much larger.

459 4 Discussion

The holistic assessment of different bioenergy pathways provided insight into environmental,
economic, energy system related and social hot spots for the transformation process of
bioenergy utilisation in the German context. The key outcomes can be summarised as:

- Compliance with comprehensive environmental and economic criteria is challenging
 for all bioenergy systems.
- Procurement of the biomass raw material is a decisive factor both for environmental
 sustainability as well as for regional economic benefits and public acceptance.
- The competitiveness of the bioenergy pathways assessed is partly influenced by
 infrastructural aspects, such as a need for an expanded heat infrastructure.
- Transport fuels from lignocellulosic biomass still have to show the competitiveness in
 the market.
- Smaller installations are better ranked in the social indicators.
- Integration of CO₂ removal in existing or future bioenergy plants is preferable in large
 conversion plants.
- Carbon capture and storage in general expands to a critical discussion in Germany
 comprising issues beyond bioenergy.

476 The results show much larger challenges for the transformation of the utilization of 477 lignocellulosic bioenergy than for the biogas based pathways. The current biogas use can be 478 stepwise developed into a biomethane pathway, without major changes in the raw materials 479 supply chain and actors involved. For lignocellulosic biomass, on the other hand, it is an 480 open question whether it will continue to be used in small, decentral plants, which has high 481 public acceptance but is not so valuable for the overall energy system, or whether it will be 482 used in central biorefineries and BECCS plants. The latter requires substantial changes in 483 the supply chains and actors involved, which may be challenging regarding public 484 acceptance.

485 With regard to the different dimensions of assessment, the study does not provide any 486 weighting of the indicators but is intended to be a heat map, giving decision maker guidance, 487 where effort is necessary to successfully implement a long term bioenergy strategy arranging 488 the successful transformation from today's bioenergy use into 2050 systems. In this respect, 489 the described ethical aspects related to the potential roles of bioenergy pathways in the 490 energy system, considering the perspectives and interests of different stakeholder groups 491 should be taken into account. Therefore, public dialogue and communication measures both 492 on the level of project related planning and approval procedures, and in terms of an 493 overarching societal dialogue about the future energy system composition are relevant 494 approaches which can use the results of the holistic assessment.

495 It is interesting to note that the pathways which usually are found to be "optimal" by techno-496 economic assessments such as integrated assessment models, namely large scale transport 497 fuel production and BECCS, face the biggest challenges in respect of the social indicators. 498 The holistic approach can alert policy-makers to such trade-offs and complement the results 499 from technoeconomic energy modelling, which typically aim at minimizing the overall costs of 500 the energy system for a given greenhouse gas emission target, but does not include other 501 dimensions for assessment. For example, while minimal overall system cost is doubtlessly a 502 key criterion for energy policy, the economic criteria considered here, such as the risk of 503 rising fuel and raw material cost or regional employment may influence investment decisions 504 of plant operators or public acceptance on a local level and can inform policy makers about 505 where stakeholder preferences are likely to deviate from a least cost energy system as 506 identified by techno-economic modelling studies. Additionally, techno-economic energy 507 modelling often applies perfect foresight, i.e. the optimization model minimizes the overall 508 cost from today to, for, instance 2050, assuming that the learning curves of technologies and 509 future potentials of raw materials and land are known. The models therefore cannot assess 510 the risk of failure of a chosen path due to, for example, a technology not achieving the 511 projected performance or public acceptance for a key technology dwindling. The range of 512 criteria presented here can inform policy makers about such issues, thereby allowing a better

513 assessment of possible hurdles for the implementation of various energy scenarios. The 514 systemic criteria "system service" and "multifunctionality" give some indication of the 515 resilience of a bioenergy pathway against path dependencies: A bioenergy pathway which 516 can provide vital energy services in several sectors can more easily find an alternative niche 517 when the application originally projected proves to be no longer viable, e.g. because the 518 bioenergy technology is outcompeted by other renewable technologies. The results show 519 that the best contribution of bioenergy to a sustainable energy and climate system is also 520 driven by various decisions and developments, which results in path dependencies when 521 developing the long term bioenergy strategy. For example, for efficient climate protection 522 bioenergy with CCS is one of the best performing bioenergy options. But its implementation 523 is dependent on a political and societal decision to apply CCS. Similarly, using bioenergy in 524 the heating sector most efficiently requires an extension of the heating grids and thus an 525 overarching strategy for the energy transition in the heating sector.

526

527 In no way should the presented results be used to make blanket statements or provide the 528 sole basis for decisions. It should be particularly noted that some expansion scenarios can 529 only really be evaluated in the course of their expansion. Not only do technologies and their 530 cost develop differently than expected (the massive reduction in production cost of PV in the 531 last years being a case in point), but also do public attitudes change. For example, the public 532 resistance against wind turbines has grown in the last years with the extension of wind 533 energy and will possibly increase further. There is a subjective feeling in many regions of a 534 limit having been reached, with people complaining of being "visually hemmed in" by wind 535 farms [51]. Empirical surveys and accompanying research are indispensable for this - not 536 only with regard to developing the technology, but also with fostering acceptance by taking 537 into account social values and international obligations.

The novelty of this research is two-folded: on the one hand it is an inclusive approach
reflecting both, the energy system demand and the different sustainability dimensions and
thus the SDGs as well. On the other hand also the results of the Integrated Assessment

541 Models underlying the IPCC scenarios and their implications on the biomass use within a 1.5 542 and 2 degree world have been taken into consideration. Here, BECCS plays a vital role in 543 generating negative emissions as one component in keeping the global warming to the 544 anticipated levels while still pursuing certain energy consumption patterns. On the 545 communication side, it is clearly necessary to engage with different stakeholder groups and 546 get them actively involved in the sustainable energy transformation.

547 The developed assessment framework has been exemplarily illustrated for some 548 transformation pathways in Germany, but it can also be applied to other transformation 549 pathways and for other countries. While the same criteria could be applied, the assessment 550 could come to different results for other countries, due to a different role of bioenergy in the 551 energy system today, but also due to different public attitudes, for example in relation to 552 genetic engineering of bioenergy crops, CCS, the value of autarky provided by decentral 553 solutions, and the emotional connection with forests.

554 5 Outlook and further work

555 In the framework of this study, four bioenergy pathways were assessed. However, there are 556 many more possible bioenergy feedstocks and technologies, which can be assessed and 557 compared when applying the develop approach. Shortcomings of the assessed pathways 558 could be taken into account in order to identify improved pathways with the same benefits but 559 fewer downsides. For example, biorefineries rate high in terms of usefulness for the overall 560 system, but the social criteria reveal many potential problems due to low acceptance of wood 561 utilization in big, centralised plants. Therefore, decentralised pre-treatment hubs which 562 integrate better into local wood supply chains and supply pre-treated bioenergy to the central 563 refineries could be an interesting option.

Also, the developed indicators and their ranges can be further specified considering the ongoing discussions on the sustainable development goals and their implementation for bioenergy and it can be extended to the material use of biomass (bioeconomy). 567 The results from the holistic assessment can also give guidance to further assess bioenergy 568 pathways in techno-economic energy system modelling, to answer questions such as: How 569 much more expensive is a certain pathway which has higher public acceptance than the 570 least cost pathway?

571 The systematic assessment of various bioenergy pathways could be useful to provide
572 structured information not only to policy makers but also to citizen and stakeholder
573 participation processes, which may become more relevant in order to find transformation
574 pathways supported by society.

575

576 6 Conclusions

577 The holistic assessment of bioenergy pathways with 29 technical, systemic, environmental, 578 economic and social criteria shows opportunities and challenges for the transformation of 579 bioenergy provision and use in the context of the overall energy transition in Germany. The 580 challenges are greater for lignocellulosic biomass than for biogas. The results of the 581 assessment show hot spots which need to be addressed in research and development, but 582 in policy strategies to progress the successful transformation of bioenergy use towards 583 2050. One important finding is that small-scale systems tend to show better performance in 584 regard to social criteria. On the other hand, large-scale systems, namely biorefineries and 585 bioenergy plants with CCS, rate higher in terms of usefulness for the overall energy systems, 586 because they provide services (liquid fuel generation, CO₂ removal from the atmosphere) 587 which other renewable energy concepts cannot provide, or only at very high cost. If 588 bioenergy with CCS is rejected, because of low acceptance for CCS and/or large bioenergy 589 plants, alternative pathways have to be established to compensate unavoidable emissions 590 and reach the climate goal of net greenhouse-gas neutrality until 2050. These trade-offs 591 need to be recognized and addressed in the political and societal debate about future 592 bioenergy use.

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