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Analysing trade-offs between SDGs related to water quality using salinity as a marker

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19 Abstract

20 Salinisation can have different adverse impacts on water resources that are used for drinking, irrigation, or industrial purposes. In addition, salinisation in its turn is also strongly influenced 21 by anthropogenic activities such as irrigation. This paper maps trade-offs between water 22 quality (SDG 6.3) and other Sustainable Development Goals (SDGs) using salinisation as an 23 example. Many interlinkages exist between SDG 6.3 and other SDGs as identified in the 24 literature review part. These are however not yet fully addressed in studies applying a 25 comprehensive systems approach or modelling frameworks. In order to find solution options 26 for achieving a sustainable future the interlinkages between SDGs related to salinisation and 27 28 its impacts need to be considered as they play a key role in mitigating impacts, prioritising measures for action and hence turning trade-offs into synergies. 29

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32 Highlights

Salinisation degrades water quality in many regions worldwide.
Irrigation, road de-icers, domestic and industrial wastewater are main sources.
Salinisation as a marker to identify trade-offs between SDGs.
Models as tools to identify hotspots, analyse pathways and assess solutions.

39 **1. Introduction**

Salinisation is a global problem degrading water quality, impairing the use of freshwater 40 resources for human purposes and threatening agricultural production and aquatic ecosystems. 41 Salinisation refers to an increase in the concentration of total dissolved solids (TDS) in water 42 and can often be determined by an increase in chloride [1]. Four major cations [calcium 43 (Ca++), magnesium (Mg++), sodium (Na+), and potassium (K+) and the major anions 44 [bicarbonate (HC03-), carbonate (C03--), sulfate (SO4--), and chloride (Cl-)] generally 45 dominate total salinity of freshwaters [2]. The salt content of water can be easily detected 46 either by the measure of total dissolved solids (TDS) or electrical conductivity (EC) of the 47 48 solution [3]. TDS and EC are generic measures of the salt concentrations in freshwater systems; however, it should be considered that different salts induce varying degrees of 49 toxicities to aquatic life [4]. In this context, natural and anthropogenic sources of salinity are 50 51 characterised by specific ionic compositions indicating different levels of toxicity [5].

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Historically, water salinisation was mainly seen as a severe problem in arid and semi-arid 53 regions and in regions with poor irrigation management. However, it is now increasingly 54 recognized as a worldwide environmental problem concerning also humid regions, due to 55 anthropogenic pressures. There are two main causes of salinisation that contribute to salt 56 emissions into river systems: (i) natural or 'primary' salinisation and (ii) anthropogenic or 57 'secondary' salinisation. Natural salinisation refers to the accumulation of soluble salts in 58 59 soils through natural processes, mainly physical or chemical weathering of parent rock constituents, and transport of parent material in groundwater [6, 7, 8]. So called dryland 60 salinity principally occurs in arid and semiarid regions where evapotranspiration exceeds 61 precipitation [7]. Secondary salinisation results from human activities, in particular irrigation 62 with saline (ground)water [9, 10] or inadequate drainage of naturally saline soils in (semi) arid 63 zones [11, 12, 13]. However, not only poor irrigation practices contribute to salinisation of 64

streams and rivers but also salt pollution originating from road de-icers, urban runoff, domestic and industrial wastewater, and mining operations [8, 14, 15]. High salt concentrations in rivers or lakes tend to be more severe in arid and semi-arid regions because of the lower dilution capacity [16]. In these regions water resources are also exposed to overextraction, resulting in even lower discharge and reduced groundwater contribution to the baseflow.

Salinisation does not only have far-reaching consequences for land productivity, human well-72 being and ecological health but, consequently, can impact economic costs related to soil and 73 74 water quality degradation. The co-management of land and water resources is a prerequisite for sustainable development and the balance of competing uses [17]. Sustainable 75 Development Goal (SDG) 6 focuses on clean water and sanitation and aims to improve water 76 77 quality by increasing the share of wastewater safely treated and preventing pollution intakes into surface and groundwater bodies. Salinisation from agriculture, industries and households 78 79 affects water quality and high levels of pollution exceeding water quality standards make freshwater resources unusable for irrigation, processing and drinking water purposes and 80 disturb the balance of aquatic ecosystems. Here, human-environment interactions become 81 obvious in particular linkages between SDG 2 (agriculture and food production), SDG 7 82 (energy production and extractive processes), SDG 12 (sustainable consumption and 83 production), SDG 15 (inland freshwater ecosystems) and SDG 6 (clean water and sanitation) 84 and vice versa (Figure 1). Both positive and negative relations between these SDGs with 85 salinisation and its main sources are presented. This shows that several (water use) sectors are 86 important sources of salinisation but are, at the same time, also negatively affected by 87 salinisation of water resources. 88

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The main advantage of water quality models is to help understand the most important 90 91 processes affecting water quality, and the opportunity of investigating the interactions between these processes. Therefore, water quality models are helpful tools to identify salinity 92 hotspots and main sources of salinisation and hence support the development of strategies to 93 reduce or prevent pollution emissions in order to achieve SDG 6. Moreover, models are 94 appropriate for the analysis of scenarios [e.g. 18] and SDG interlinkages [e.g. 19, 20] and 95 96 therefore also essential to evaluate if SDGs and targets will be achieved in the future. Further, modelling results can be used to fill in data gaps in data sparse regions (i.e., data and model-97 driven approach) [21] as well as designing the allocation of monitoring stations where no real 98 99 measurements are available [22]. GIS and remote sensing techniques also provide good 100 options in assessing and monitoring salinisation problems causing water quality degradation 101 [23].

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[Figure 1]

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The objective of our paper is to review recent literature focussing on salinisation of freshwater 105 resources, its impacts on water quality (SDG 6), which in turn is interlinked with food 106 production (SDG 2), freshwater ecosystems (SDG 15), energy production and extraction 107 (SDG 7), and sustainable consumption and production (SDG 12). First, we describe the status 108 and main sources of salinisation (Section 2 'Hotspots of salinisation') and how these impair 109 freshwater resources for further use. In Section 3 ('salinisation and linkages to other SDGs') 110 we discuss the challenges in a broader context of the potential for achieving other SDGs. 111 Finally in Section 4 ('Conclusions and outlook') we summarize our main findings and discuss 112 the impact of climate change and the need for dealing with potential SDG interlinkages and 113 solution options to reduce salinisation and ways forward to convert trade-offs into synergies. 114

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117 **2. Hotspots of salinisation**

Salinisation is a global threat to the water quality, either naturally occurring or humaninduced, but tends to be more severe in arid and semi-arid regions [24, 25, 26]. Salt-affected soils occur in more than hundred countries of the world [9] with a total area of saline and sodic soils of about 831 million ha [27].

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About one-tenth of the length of all rivers in Latin America, Africa and Asia are subject to 123 severe and moderate salinisation which impairs the use of river water for irrigation, industry 124 125 and other uses [21]. Hotspots of salinisation are the river basins of the Lower Nile, Euphrates, 126 Indus and Ganges as well as the Aral Sea basin where TDS concentrations are likely to exceed a concentration of 450 mg/l in more than 6 months per year. Model results showed 127 that salinity concentrations have increased between 1990 and 2010 in about 31% of the river 128 stretches due to increases in loadings from anthropogenic sources (irrigation, manufacturing, 129 domestic). Nevertheless, saline soils have been identified as the dominant source of salt 130 loadings [21]. 131

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133 Globally, about 34 million ha of irrigated land is impacted by salinisation (i.e., >10% of global irrigated area), of which 77% are located in Asia, with major problems in Pakistan, 134 China, and India, 16% in Northern America, 4% in Africa, 3% in Southern America, and 135 136 0.6% in Australia and New Zealand [13, 28]. Field studies have shown that salinity increased in some rivers across north-western China since the 1950s due to both increasing irrigation 137 138 return flows and increasing evaporation [29]. In the Indus Basin poor quality groundwater is used for irrigation in combination with generally low irrigation efficiencies [10]. Like in 139 Pakistan, waterlogging and secondary salinisation as well as irrigation with groundwater of 140 poor quality causes major problems in North-West India [30] Irrigation return flow is also a 141

major source of salinisation in South Korea [31]. Salinisation is also a major problem in parts
of northern and southern Africa caused by salt mobilisation and accumulation due to poor soil
and water management in irrigated areas including insufficient drainage systems [32, 33].

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Other sources of secondary salinisation are excessive irrigation, which can raise water tables from saline aquifers and thus contributes to the seepage of saline groundwater into freshwater systems [13], and the (re)use of saline groundwater for crop irrigation [34]. Lakes in arid and semi-arid climates show increasing salinity as a result of interactions with saline groundwater, irrigation practices and evaporation losses from the lake surface [35, 36, 37].

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152 Road salts, i.e. the wash-off of salt used to melt snow and ice on roadways, are an important source of salinity particularly in developed countries in colder climates. In northern USA, 153 154 average salinity concentrations doubled in rivers and streams between 1990 and 2011 as a result of growing application of road salt from 9.6 million metric tons per year (1940s) to 19.5 155 156 million metric tons per year (2010s) [38, 39, 40, 41]. Rising trends in chloride concentrations were analysed for lakes in Midwest and Northeast North America which are surrounded by 157 >1% impervious land cover, indicating the importance of road salt as a main source of 158 159 salinisation in those regions [42].

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A European scale review on the threat of soil salinity and the effects of salinisation was performed by Daliakopoulos et al. [8] who provided an overview on key drivers of salinisation processes and effects on soil functions, vegetation and damages to water supply infrastructure. Coastal Southern Europe was identified as a salinisation hotspot where the problem is aggravated by sea water intrusion due to increased groundwater extraction. Increasing concentrations in urban streams due to road salts were reported for Finland [43]

and Lake Constance where de-icing salts have also been identified as a major source ofincreasing salinisation [44].

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Further impacts of salinisation caused by sea water intrusion due to increased groundwater pumping as well as sea level rise causes serious health problems in coastal Bangladesh. High blood pressure (prehypertension and hypertension) was found significantly associated with drinking water salinity [45]. Elevated salinity levels influence the corrosivity of water which can affect mobilization of metals (e.g. lead and copper) from water distribution systems posing a risk to human health [15, 46].

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177 Finally, there can be a considerable lag time between salt production and its persistence in the environment via soils, groundwater and sediments. The retention of salt in soils and 178 groundwater is a complex mechanism depending on many factors, such as seasonality of 179 precipitation and recharge, thickness of unsaturated zone and groundwater levels, geology as 180 well as groundwater and river interactions. Due to long retention times of salts in soils and 181 groundwater, peak concentrations due to prior salt application may not appear for several 182 years or decades, or for the same reason, measures to reduce salt loads may not appear to be 183 184 effective for many years [47, 48]. These aspects should be taken into consideration in view of the time frame to develop strategies achieve the SDGs. 185

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188 **3. Salinisation and linkages to SDGs**

189 *3.1 SDG 2 on agriculture and food security*

Salinity threatens food security because of losing 2,000 ha of farm soil daily to salt induced
degradation worldwide [49]. For the early 1990s, crop yield losses from salt-affected irrigated
land resulted in income losses of about US\$ 12 billion per year globally [50] which likely

increased up to US\$ 27.3 billion in 2013 as estimated by Quadir et al. [28]. Salinisation is the
biggest water quality challenge facing the Colorado River mainly as a result of irrigation next
to natural salinisation with estimated damages up to \$383 million per year at 2009
concentrations [51].

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However, salinisation negatively affects plant growth due to decreasing osmotic potential and resulting changes of microbial activities [52]. Therefore, increasing soil salinity does not only impact plant productivity and nutrient cycling [53], but also soil organic carbon (SOC) and net CO_2 release from the soil-plant system [54]. Modelling results indicate that the transition to saline soils resulted in a loss of 0.53 Pg soil organic carbon and a net CO_2 release from the soil-plant system of 1.94 Pg globally [54].

204

205 Restrictions on irrigated water use and reductions in crop productivity start when salinity concentrations exceed 450 mg/l [55]. The degree of salinity impacts on crop production 206 207 depends on several factors such as soil texture, water content, and composition of soluble salts, nutrient status and growth stage of the plant [7, 56]. Overall, vegetable crops 208 demonstrate higher sensitivity to soil salinisation than grains [8] and its salt tolerance 209 decreases when saline water is used for irrigation [57]. Therefore, the use of saline 210 (ground)water to irrigate crops poses a major risk to sustainable food production. Apart from 211 improving the drainage characteristics and applying extra doses of irrigation water over the 212 crop and transpiration demand for flushing or leaching the soil to reduce yield loss, research 213 focusses on selecting salinity resistant effects of food crops [e.g. 58, 59, 60], on 214 microorganisms to increase resistance of plants against salinity stress [61] and on improved 215 fertilization and irrigation management strategies [57]. 216

218	Using grid cell-based (5 by 5 arc minute) TDS simulations of the large-scale water quality
219	model WorldQual for Asia [21, 62] it was estimated that agricultural yields are reduced by
220	salinity in 49-77 million ha of irrigated land (in total 157 million ha) which is a risk to food
221	security (SDG 2) [63]. Although most of the salinity loadings originate from natural
222	salinisation, the main anthropogenic source is the return flows from irrigated land transporting
223	large amounts of salts from upstream to downstream areas (Figure 2).
224	
225	[Figure 2]
226	
227	There are also guidelines for the use of saline waters for livestock. The main side effects of
228	livestock consuming highly saline water are a suppression of appetite, diarrhoea and a
229	disturbed water balance [64]. Generally, poultry is most vulnerable to high salinity levels.
230	
231	3.2 SDG 15 on inland freshwater ecosystems
232	Humans depend on ecosystem services. Inland freshwater ecosystems provide many essential
233	services, such as drinking water provision, water purification and flood protection.

Salinisation can have negative impacts on aquatic ecosystems at the individual, population, 234 community, and ecosystem levels, as well as on community structure [65, 66, 67, 68]. A 235 proper understanding of these effects on different levels (e.g. individual and population) is 236 important to realistically estimate changes at the ecosystem scale [69]. Increased salt 237 concentrations can induce physiological stress in wetland biota, which can lead to large shifts 238 in wetland communities (e.g. from salinity-sensitive taxa to more tolerant taxa) and associated 239 ecosystem functions [70]. The tolerance to salinity can vary broadly between organisms. Most 240 adult fish are tolerant to high salinities, whereas juveniles and eggs are more salt sensitive [65, 241 66]. Anuran amphibians are salt-sensitive across species and across life stages, too, and may 242 therefore be vulnerable to increasing salinity concentrations of open freshwater bodies [71]. 243

245 Potash mining, for example, has also the potential to significantly alter biological communities of rivers [72, 73]. However, specific consequences and ecosystem's response to 246 247 salinisation vary from case to case due to different salinity exposure thresholds of freshwater biota and ecosystem processes [66]. Although feedbacks between salinisation and ecosystem 248 functioning are complex and non-linear, the first step for preserving inland freshwater 249 250 wetlands is to determine the exposure to salinisation. The alteration of water chemistry due to salinisation alters the ability of wetlands to provide key ecosystem services such as 251 denitrification to remove excess nitrogen [70]. Other more short-term effects of increased 252 253 salinisation is on the enhanced release of labile organic carbon and nitrogen from streambed 254 substrates in human-impacted watersheds [74].

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The locations of riverine wetlands as listed under the Ramsar Convention [75] in South-East Asia are shown in Figure 3 and highlight the exposure of these wetlands to the change in salinity concentrations over the 1990-2010 time period. According to the WorldQual model results most rivers in South and South-East Asia experienced increases in salinity (TDS concentrations) over the 20-years period posing a risk to the freshwater wetlands and freshwater ecosystems in general. Main reasons are physicochemical alterations of soil and water properties due to increased anthropogenic salinisation.

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Preventive actions are required on the basis of ecological criteria in order to make progress inthe regulation of permitted salinity levels [67].

[Figure 3]

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270 *3.3 SDG 7 on energy production and extraction*

271 Mining and minerals industries contribute to additional exposures of salts to the surface impairing water quality in surrounding streams and rivers [76]. Important sources of salts 272 273 from mining activities are mineral weathering of bedrock and spoil material, saline/acid mine 274 drainage, mine dewatering and return flows from washing coal and equipment and dust suppression [76, 77]. Mountaintop coal mining, for instance, leads to elevated salinity levels 275 and degraded in-stream water quality [78]. Wastes from potash extraction that are stored near 276 the mines and salts often leak from the retention infrastructures into streams and rivers close 277 to the mines [73]. Both of these processes negatively affect the biological conditions of 278 279 aquatic ecosystems [68, 79, 80].

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Surface disturbance of naturally salt-affected soils and high-salinity formation by oil and gas 281 development activities is a reasonable source for salinisation [26, 81]. Brine from 282 conventional oil and gas operations has led to increased salinity concentrations [82, 83], while 283 shale gas development generates large volumes of return flows with high salinity levels [84]. 284 Geogenic salts and salts released from rapid weathering of spoil minerals are important 285 286 sources in coal mine spoils [77]. Therefore, management of water discharge, i.e. saline water 287 and acid mine drainage, from a coal mine area is an important aspect of the salinity management [76, 77]. For example, in South Africa, the treatment of acid mine drainage 288 consists of adding lime, which increases pH on the one hand, but also contributes to very high 289 290 sulphate concentrations discharged to rivers [85].

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292 *3.4 SDG 12 on sustainable consumption and production*

The oil sands industry uses huge volumes of water for hot water extraction, i.e. a flotation process to separate bitumen from sand and clay. This industry sector is increasingly dependent on process-water recycling as freshwater becomes scarce during low-flow seasons

[86]. Process-water recycling has reduced the freshwater intake, however, the decline in 296 297 process water quality reduces bitumen recovery rates and threatens extraction facilities [86]. Today the role of water recycling is growing on mine sites in order to close the water loop and 298 299 to reduce the impact on freshwater resources [87]. Nevertheless, treatment is required to mitigate high salinity concentrations in mine water effluents before further use, which tends to 300 increase the costs of extraction progressively [88]. A further aspect of water recycling and 301 302 treatment is the use of additional energy for water treatment which leads to higher greenhouse gas emissions [89]. 303

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305 Salinity is influenced by the industry sector but on its turn also impacts industrial purposes. Industrial wastewater often contains high levels of salinity [90, 91]. The discharge of high 306 307 saline wastewater or reuse for irrigation without prior treatment deteriorates water quality. On 308 the other hand, salinisation is of concern to certain industries, i.e. different industry sectors have recommended maximum threshold levels of salinity, because of infrastructure damage 309 (e.g. pipelines) and low salinity requirements of some processes. In regions affected by water 310 scarcity, the reuse of treated wastewater closes the water cycle within the industry or supports 311 irrigated agriculture [92]. 312

313

Another source of anthropogenic salinisation related to SDG12 is the dissolution of concrete material of buildings and infrastructure (e.g. roads, drainage systems), which could lead to increased concentrations in urban streams and water bodies [Kaushal et al. 2015, 2017]. The frequent use of de-icing salt on roads in turn further increases the dissolution and damage of concrete material.

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322 **4. Conclusions and Outlook**

323 In this paper we have used salinisation as an example to mark the trade-offs between water quality and related SDGs. Salinisation is not only restricted to semi-arid and arid regions 324 325 where saline soils are widespread. Salinisation from anthropogenic sources such as agriculture, industry, mining activities and road de-icers represent an increasing risk to 326 freshwater resources worldwide. We showed that high salinity levels lead to a degradation of 327 328 water quality and thus impact food production, energy production, aquatic ecosystems and sustainable industrial production. High salinity levels thus affect the SDGs to be achieved, i.e. 329 SDG 2 (zero hunger), SDG 7 (affordable and clean energy), SDG 12 (responsible 330 331 consumption and production), and SDG 15 (life on land) which are closely interlinked with water quality issues addressed by SDG 6.3. Current salinity hotspots as described in the 332 literature are useful to identify existing trade-offs between SDGs. Irrigation practices to 333 334 ensure food security (SDG 2) may cause water quality degradation (SDG 6) which in turn impairs agricultural and industrial production (SDG 2, SDG 12) and alters ecosystem 335 functions (SDG 15). The analysis and evaluation of these causal links requires a systems 336 approach based on measurements and supported by modelling tools in order to address the 337 complex interactions and develop solutions to achieve the SDGs that turn trade-offs into 338 339 synergies.

340

Climate change is expected to increase the rate of evaporation worldwide due to warming temperature and to decrease precipitation in some regions, which in turn increases the salinity concentration in water bodies (less dilution capacity), and the amount of irrigation water requirements. This poses serious challenges for freshwater supply for drinking, industry and agriculture, and associated SDG targets. In particular, increasing salinity likely constrains the sufficient amount of freshwater required for upscaling existing irrigation and associated food

production. For major irrigated regions, excessive groundwater pumping and increasingsalinity will pose serious threat for achieving food, energy, and ecosystem security.

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Future research should aim at providing a better understanding of the processes behind the interlinkages, at improving models and tools to better assess impacts, at identifying and elaborating solution options to reduce risks, and thereby enhancing and prioritizing actions to achieve the SDGs. Simulations of future scenarios should facilitate interactions with stakeholders and decision makers to be better prepared for the future.

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618 Figures

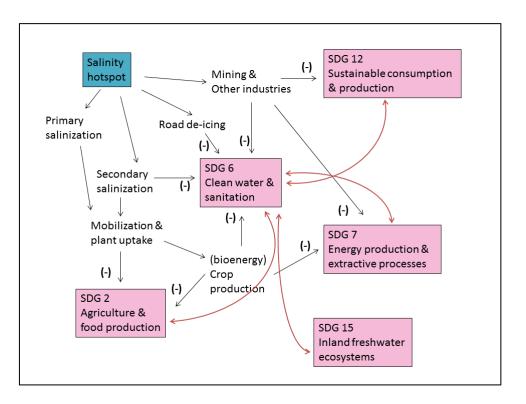


Figure 1: Conceptual scheme representing a salinity hotspot and related sources of salinisation
negatively affecting SDG 6. Potential interlinkages between SDG 6 and other SDGs are
depicted by red arrows. Possible pathways of water pollution from different sources and the
potential interlinkages can be represented by water quality models.

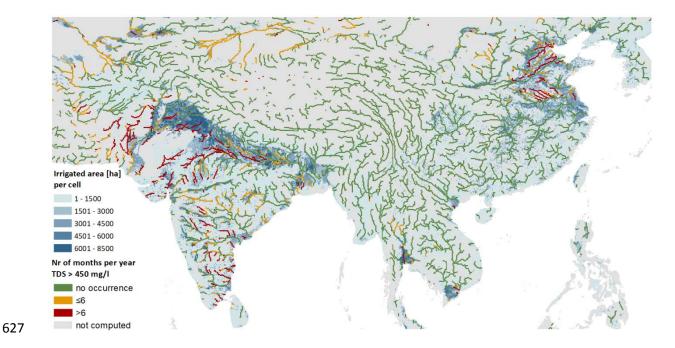


Figure 2: Modelled number of months per year in which river stretches are subject to
moderate salinisation (>450 mg/l) over the period 2008-2010 and intensity of irrigated area
[ha per grid cell] in South-East Asia. (Map adopted from [63] based on model results from the
WaterGAP3 modelling framework [21].

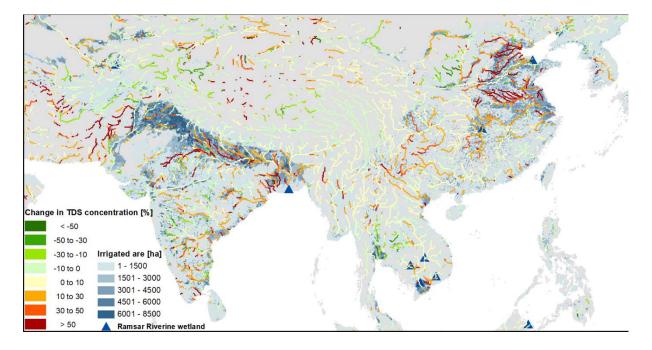


Figure 3: Simulated relative change in salinity concentrations between 1990 and 2010 based
on model simulations with WorldQual [21]. Triangles indicate the location of riverine
wetlands as listed under the Ramsar Convention [75].