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1 DSS-Ecopay – A decision support software for designing ecologically effective and cost-effective agri-
2 environment schemes to conserve endangered grassland biodiversity

3 **Abstract**

4 Agri-environment schemes (AES) compensate farmers for applying costly land-use measures that are
5 beneficial to biodiversity. We present DSS-Ecopay, a decision support software for the simulation and
6 optimization of grassland AES. DSS-Ecopay consists of a database capturing the ecological and
7 economic input data, an ecological model for calculating the effect of mowing regimes, grazing
8 regimes and combinations of mowing and grazing regimes on endangered birds, butterflies and
9 habitat types, an agri-economic model for estimating their costs and a simulation and an
10 optimization module for determining ecologically effective and cost-effective AES. DSS-Ecopay is
11 highly flexible and adaptive as it can be applied to different regions and changing economic and
12 ecological circumstances.

13 **Keywords:** decision support tool, biodiversity conservation, grassland, agriculture

14

15 **1. Introduction**

16 Agricultural intensification and farmers' abandonment of marginal land are key drivers of biodiversity
17 loss in Europe and other parts of the world (Kleijn et al. 2011). In order to halt the loss of farmland
18 biodiversity agri-environment schemes (AES) have been developed. The purpose of AES is to
19 compensate farmers for the adoption of costly land-use measures that benefit biodiversity. Designing
20 ecologically effective and cost-effective AES can be a complex task. The complexity is particularly high
21 if an AES shall protect different species, different land-use measures are available as conservation
22 options, and the costs of these land-use measures as well as their impact on species differ in space
23 and time. In such cases, a software can be a helpful tool to estimate the impact of alternative land-
24 use measures on species and habitat types as well as to identify cost-effective compensation
25 payments to farmers in the context of AES.

26 Here, we present the decision support software DSS-Ecopay. Its basic components are a database
27 capturing the ecological and economic input data, an ecological model for calculating the effect of
28 land-use measures on endangered biodiversity, an agri-economic model for estimating their costs
29 and a simulation and an optimization module for determining ecologically effective and cost-
30 effective AES. DSS-Ecopay is presently able to calculate the impact of several hundred mowing
31 regimes, grazing regimes and combinations of mowing and grazing regimes (differing, among other
32 aspects, in terms of their timing) on 20 endangered birds, 19 endangered butterflies and 9
33 endangered habitat types.

34 DSS-Ecopay is also able to design cost-effective AES. An AES consists of one or several land-use
35 measures and the payments farmers should receive for these measures. DSS-Ecopay includes two
36 cost-effectiveness options.

37 1) The conservation goal is maximized for a given budget selected by the user. (2) The budget is
38 minimized for certain levels of conservation goals selected by the user. The conservation goals
39 represent the birds, butterflies and habitat types which are selected by the user and weighted in
40 terms of their importance.

41 DSS-Ecopay is flexible and adaptive and versions exist for the German federal states of Saxony,
42 Schleswig-Holstein and Brandenburg, the region Osterzgebirge in Saxony and the Belgian regions of
43 Noorderkempen, Kust, and Haspengouw. In an ongoing project, it is adapted to support the design of
44 land-use measures in the Aller river valley, Germany.

45 DSS-Ecopay is based on an ecological-economic modelling procedure (Wätzold et al. 2016). Hence, by
46 developing DSS-Ecopay we are in line with a call by Antle et al. (2017) and Capalbo et al. (2017) who
47 argue for a major effort on the software implementation of agricultural models to increase their
48 relevance for users. In comparison to other decision support software for biodiversity conservation in
49 agricultural landscapes, DSS-Ecopay is novel in several ways. The focus of the software MANUELA
50 (van Haaren et al. 2012) is on the farm level whereas DSS-Ecopay addresses the landscape level.

51 Similar to DSS-Ecopay, the software INGRID simulates the ecological and economic effects of
52 management decisions in grassland (Rudner et al. 2007) but does not contain an optimisation
53 module. ECOECOMOD (Ulbrich et al. 2008) contains an optimisation module but is limited to one
54 species and a small area. The prominent optimization software MARXAN (Ball et al. 2009) and INVEST
55 (Kareiva et al. 2011) adopt a spatial conservation planning perspective which makes them unsuitable
56 for assessing AES where a software needs to consider the voluntary decision of farmers to adopt a
57 conservation measure which DSS-Ecopay does. A further important novel aspect is that DSS-Ecopay
58 enables the user to take into account explicitly the timing of the land-use measures (i.e., different
59 mowing and grazing dates).

60

61 **2. Description of DSS-Ecopay**

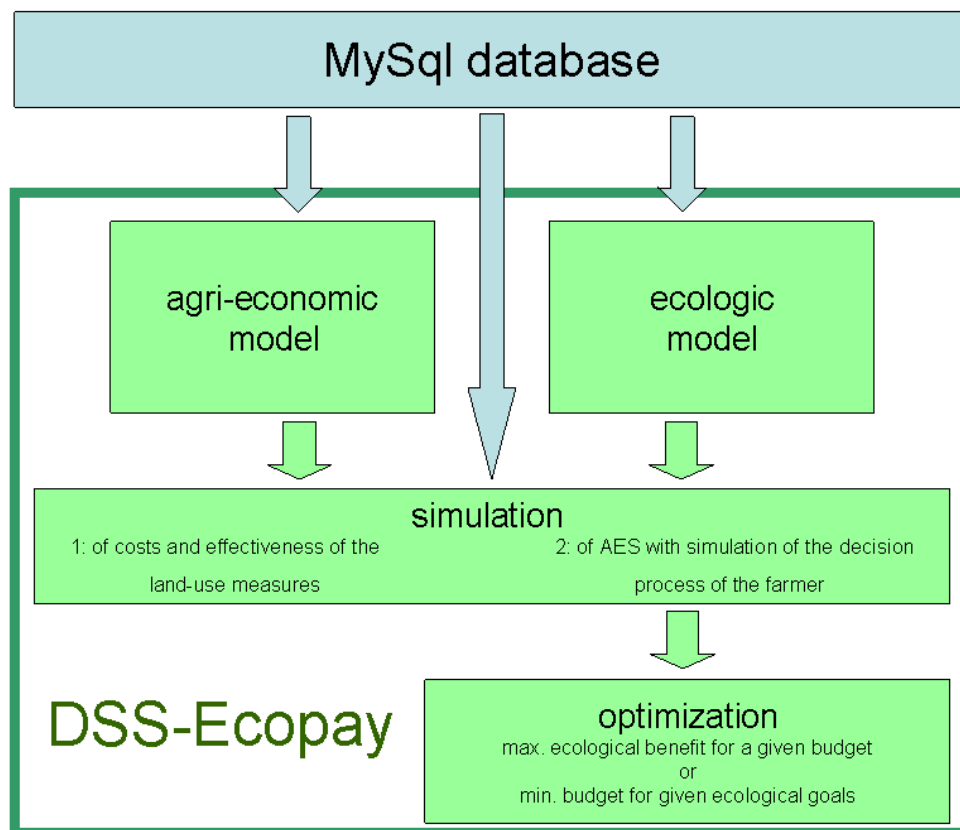
62 ***2.1 Software structure and flexibility***

63 The structure of DSS-Ecopay is defined by a strict separation of models and input data for the
64 models. The models are implemented in the software, the data set is provided through the database.
65 The database includes region-specific GIS data, all species data, and region-specific as well as general
66 economic and agronomic data and information. The database enables the user to change the
67 required data sets; this makes it possible to apply the software to different regions.

68 The separation of models and data ensures a high flexibility and transferability. Not only can the
69 software be applied to different regions, but by changing ecologic, economic or agronomic data sets
70 (for example changing the species data under the assumption of global warming) DSS-Ecopay can be
71 adapted to changing circumstances and knowledge and new insights into the design of AES can be
72 gained. Figure 1 provides an overview of DSS-Ecopay structure.

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75

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Figure 1: General structure of DSS-Ecopay

77 **2.2 Input parameters and data requirements**

78 The agri-economic and the ecologic models define the software input parameters. The models are
 79 spatially and temporally differentiated. The temporal scale is quarter-months (qm); each month is
 80 divided in four quarters summing up to 48 quarter-months for the whole year. The spatial scale is a
 81 grid cell, the region (e.g. Saxony) is covered by a net of grid cells (e.g. fishnet in ArcGis). The size of
 82 the grid cell is user defined depending on the data availability of the user. The grid cell is the smallest
 83 spatial unit and cannot be subdivided, e.g. only one land-use measure can be applied on a grid cell at
 84 the same time.

85 Ecological data is needed as input into the ecological model. For birds and butterflies it includes, for
 86 example, egg-deposition periods, length of reproduction period, and habitat requirements like soil
 87 humidity. Economic and agronomic data is required for the agri-economic model and includes, for

88 example, information on soil productivity of a grid cell, but also digestibility and energy content of
89 the yield.

90 The structure of the possible land-use measures is pre-defined in the database. The user can alter or
91 add to the set of measures as long as a basic setting is met. The measure has to be mowing, grazing
92 or combination of both including the information whether N-fertilizer is permitted. Moreover, the
93 timing of the first and the temporal distances to further uses have to be defined (for example,
94 mowing with first cut in qm 21, second cut 6 qm and third cut 10 qm later). For grazing the livestock
95 units per ha, the type of livestock and the start and period of the grazing period have to be defined.
96 The user can display, alter and resave the species data from the database in a window of the
97 software as well as include new species into the database through a window interface. This applies
98 also to the data of the economic model.

99 ***2.3 Ecological model***

100 The ecological model estimates the impact of the land-use measures on the species and grassland
101 types. Johst et al. (2015) describes the model in detail, we only give a brief summary here. As birds
102 breed on the ground and butterflies deposit eggs in the grassland, they are impacted during their
103 reproductive period. Therefore, the model considers habitat quality for reproduction as an indicator
104 for the ecological effect of measures. This habitat quality is calculated based on the interference of
105 the type and timing of land-use measures with the reproductive period during which a species is
106 reliant on grassland. The model considers the direct mortality (e.g. eggs are destroyed by mowing
107 machines or trampled by grazers), the habitat suitability related to the varying vegetation height
108 (after cutting or grazing the vegetation regrows) and the local abiotic conditions such as predation
109 pressure, soil humidity, the presence of spatial structural elements and the suitability of the
110 grassland type if required (e.g., a certain plant composition necessary for butterflies). The ecological
111 impact of land-use measures on the habitat types is calculated by considering the local abiotic
112 conditions mentioned before and the timing and type of the measures.

113 **2.4 Agri-economic model**

114 The agri-economic model assesses for all land-use measures the opportunity costs of their
115 application. DSS-Ecopay calculates the cost differences for each land-use measure with a profit-
116 maximizing reference scenario defined for each measure (mowing, grazing and combinations of
117 both) for each grid cell. The agri-economic model considers three different types of costs for the
118 farmer: costs that arise because of differences in the quantity and quality of the hay respectively
119 silage from the grass, variable costs for input goods such as fertilizer, and labour costs of the farmer.
120 The administrative costs of the farmer to participate in an AES are not calculated by DSS-Ecopay but
121 are preset and can be changed by the user. Mewes et al. (2015) provides a detailed explanation of
122 how the opportunity costs of the land-use measures are calculated.

123 **2.5 Simulation**

124 The output of the ecological and economic models feed into the simulation. All basic calculations in
125 the software are grid cell wise, i.e. the costs of a measure and its ecological impact are estimated for
126 each grid cell. In the simulation module, this grid cell information is scaled up to the landscape level
127 and to multi-species assessment. The user pre-defines a set of target species and habitat types, a set
128 of land-use measures and selects a region. DSS-Ecopay provides two types of simulations (Fig. 1):

- 129 1) Assessment of the costs and the ecological effectiveness of individual land-use measures. One
130 simulation output is the mean cost of each measure in the landscape and the cost span, i.e. the
131 cost of the measure on the cheapest and the most expensive cell. Equivalently, the ecological
132 output is the mean overall habitat quality of each individual measure in the landscape and the
133 habitat quality span that can be calculated for each species or as a mean of multiple species
134 (Johst et al. 2015 provides details).
- 135 2) Assessment of the impact of existing or potential AES on user selected species. Here, selection of
136 a measure also includes a predefined payment as input for the explicit simulation of the farmers'
137 decisions determining the resulting land use pattern, i.e. which measure is applied on which grid

138 cell (see Wätzold et al. 2016 for details). In this pattern, each grassland grid cell has a particular
139 state: either a specific land-use measure is applied or the profit-maximizing reference scenario.
140 A mean habitat quality for each pre-selected species is calculated as well as the number of cells
141 on which individual measures are applied, the required budget for each measure and the overall
142 budget.

143 **2.6 Optimization**

144 The heart of the optimization algorithm is the AES simulation. As the complexity of the optimization
145 does not allow the precise calculation of an optimum we use the heuristic optimization algorithm
146 simulated annealing (Kirkpatrick et al. 1983). In each iteration a solution is generated randomly
147 within a pre-defined neighborhood and compared with the previous best solution. If the new
148 solution outperforms the previous one or is not substantially worse it is chosen for the next iteration;
149 otherwise the previous solution is chosen. Transferring this approach to DSS-Ecopay means the
150 optimization repeats the simulation of AES again and again for different payments for each measure.
151 The simulation results, overall budgets and ecological effects, are compared and evaluated until the
152 cost-effective payments for the measures are found.

153 **2.7 Validation**

154 As field data on the effects of land-use measures on target species and habitat types suitable for a
155 validation of the output of DSS-Ecopay does not exist, we selected an indirect validation approach
156 with several steps. First, we validated the data in the database. This was done for the ecological data
157 through species experts and for the economic data through experts from the agricultural
158 administrations. This validated data was then included in the ecological and economic models. In a
159 second step, we validated output from both models. We simulated particular land-use measures and
160 existing and hypothetical AES and discussed the model output with experts from regional
161 administrations and species experts. Finally, we discussed optimisation results with the experts

162 addressing questions such as whether our results are realistic, and what ecological and economic
163 mechanisms led to the proposed solutions.

164

165 **3. Lessons learned from cooperation with users**

166 For a software to be used and accepted in practise it is important to involve potential users as early
167 as possible in its development process (McIntosh et al. 2011). We involved potential users in the
168 development of DSS-Ecopay and its adaption to a specific region in all regions for which versions of
169 DSS-Ecopay exist. Overall our experience was good, but we encountered also challenges relevant to
170 the development of complex software tools such as DSS-Ecopay. We summarise them as lessons
171 learnt.

172 (1) It takes time until a complex software such as DSS-Ecopay is understood by users. Understanding
173 this complexity, however, is a pre-requisition for its successful application by users. It is therefore
174 advisable that the same person who is supposed to use the software later is also involved early on in
175 its development respectively adaptation process.

176 (2) Scientists as software developers and conservation practitioners as users have different time
177 horizons. The duration of research projects is usually 1-3 years whereas practitioners typically have a
178 shorter time horizon. This should be considered early in the software development process.

179 (3) A careful explanation of the underlying causal relationships of the functioning of the software is
180 important as well as emphasising that it is a decisions aid not meant to replace human decisions. This
181 helps to avoid wrong perceptions of what a software can do. Potential users may be either
182 excessively skeptical about the application of mathematical methods to biodiversity conservation or
183 blindly trust a software without considering its assumptions and limitations.

184 (4) Calculations with a complex software are time and space consuming, implying that old computers
185 with very small RAM can make a proper use of the software difficult. It is important to ensure that
186 the level of software complexity and the hardware availability of potential users match.

187

188 **4. Software and data availability**

189 DSS-Ecopay is a Windows-based open source C++ software. DSS-Ecopay operates in connection with
190 an Oracle MySQL-database, using the freely available versions of 'MySQL Community Server release
191 5.1' and C++ connector (version 1.0.5) (see <http://www.mysql.com>). DSS-Ecopay is open and
192 (including a manual) free for download on the DSS-Ecopay webpage ([http://www.inf.fu-](http://www.inf.fu-berlin.de/DSS-Ecopay/software_eng.html)
193 [berlin.de/DSS-Ecopay/software_eng.html](http://www.inf.fu-berlin.de/DSS-Ecopay/software_eng.html)). To run the software an installation of MySQL on the
194 computer is necessary (for example through the open source software XAMPP
195 <https://www.apachefriends.org/de/index.html>). The software was developed under Windows 7 and
196 tested on Windows 10. As hardware requirement we recommend at least 4GB RAM as the
197 optimization is memory consuming, the size of software itself is only 1.5MB. DSS-Ecopay is joined
198 work of the authors, the corresponding author developed the software code.

199

200 **5. Conclusions**

201 *DSS-Ecopay* is a highly flexible and adaptive decision support software that can be applied to
202 different regions, and under changing economic and ecological circumstances. This flexibility is
203 gained through the separation of data and models, the generality of the ecological and economic
204 models, the explicit simulation of the farmers' decisions and the stable optimization algorithm. If the
205 user is willing to invest some time to understand the complex system behind the software, DSS-
206 Ecopay can provide a much improved understanding of the mechanisms that drive the ecological
207 effectiveness and cost-effectiveness of AES and help to generate more effective and cost-effective
208 AES to conserve biodiversity in grassland.

209

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213

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